

Police and Crime Panel

Meeting to be held on 27 January 2014

Update from the Police and Crime Commissioner
(Appendices 'A' and 'B' refer).

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EXECUTIVE SUMMARY

This report sets out a summary overview of the formal decisions taken by the Police and Crime Commissioner and key activities undertaken by the Commissioner and his staff since the last meeting of the Police and Crime Panel.

RECOMMENDATION

The Panel is asked to

1. consider and note the report; and
2. consider if it wishes to make a report or recommendations to the Commissioner in respect of any matters in this report.

FORWARD PLAN AND DECISION MAKING

This update provides the Panel with information on the formal decisions the Commissioner has taken and those taken under delegated authority under the provisions of the Interim Scheme of Governance since the last meeting of the Police and Crime Panel.

Further details on all these decisions are available for scrutiny on the Commissioner's Website at:-

<http://www.lancashire-pcc.gov.uk/Transparency/Reports,-Meetings-and-Decisions/Reports-Meetings-and-Decisions.aspx>

PUBLICATION OF INFORMATION

The Police and Crime Commissioner (PCC) for Lancashire believes that transparency is essential for the delivery of services. As a publicly funded organisation the PCC has a duty to be transparent in relation to business operations and outcomes to make sure we deliver value for money.

The PCC is committed to being fully compliant with the Elected Local Policing Bodies (Specified Information) Order 2011 which sets out the information all Police and Crime Commissioners must publish. .

In early October 2013, a review was undertaken of the 42 OPCCs' websites by CoPaCC (**C**ompares **P**olice and **C**rime **C**ommissioners), looking for 'mentions' of the statutory transparency disclosures. Specifically, CoPaCC sought the information set out in the Home

Office's "simplified list of the information publication requirements and the timings for publication". A copy of the thematic report on how well PCCs have performed in making key information requirements transparently and openly available to the public is available via the following link.

http://www.grant-thornton.co.uk/Global/Publication_pdf/CoPaCC-PCC-Statutory-Transparency-Thematic-Nov2013.pdf

PRECURSOR POLICE INNOVATION FUND

We have been successful in securing funding of approximately £216,000 from the first round of the innovation fund for a joint initiative with the County Council to create an early action response service. This will allow us to focus mainstream resources into preventative work especially for vulnerable people and people with mental health issues.

COMMUNITY SAFETY AND PARTNERSHIP FUND

The Police and Crime Commissioner received a Home Office Community Safety Grant of £1,794,000.00 for 2013-14.

An additional budget allocation of £180,000.00 has also been designated for Community Safety and Partnership use.

The Commissioner agreed to provide funding in 2013-14 for the three top tier authority areas at the same ratio as in 2012-13. In view of the level of Grant received from the Home Office it was agreed that this would be at 100% of the amount provided in 2012-13.

Funding has also been made available to a range of other organisations and agencies to deliver projects and initiatives that support the Commissioner's priorities.

The Office of the Police and Crime Commissioner has held discussions with a range of partner agencies and organisations to agree use of the funding and identify outcomes which will support the Commissioner's priorities.

The full amount of the Home Office Grant has now been allocated (less £62) although payment to some partners and organisation is on a phased or quarterly basis. Of the £180,000 budget item for Community Safety & Partnerships £105,000 has been allocated.

Details of the allocations are in Appendix A.

The use of the Community Safety Grant and the Community Safety & Partnerships supports the Commissioner's Aims and Priorities as detailed in the Police and Crime Plan.

Details of the Aims and Priorities supported are in Appendix B.

COMMUNITY ACTION FUND

In November 2013 the Commissioner made a number of revisions to the Fund's Terms and Conditions to ensure that the focus was on small, local community based groups to deliver projects at a local level.

Following this a further Press Release was provided to media and local partners to promote and publicise the Fund.

As at the end of December just under £35,000 has been allocated between 24 applications, leaving £15,000 still available in the Fund. Details of the all the successful applications are available on the Commissioner's website.

Approved applications have come from groups across the whole of Lancashire -except for Pendle and Rossendale. The Commissioner has asked that these areas have additional information provided to their CSP's so that they can make sure local communities are aware of the opportunities.

PERFORMANCE UPDATE

The Commissioner's Police and Crime Plan was published in March 2013 and focuses on the key principles that performance monitoring will be set over a longer 3 year period rather than year on year targets. This allows the Commissioner's team and the Police to work in partnership, with performance activity addressing risk, harm and victim impact.

Monitoring and scrutiny of performance by the Commissioner's office has been developed to enable significant performance threat and risk to be managed dynamically when it clearly represents an exception.

The Commissioner's Strategic Scrutiny meetings take place on a quarterly basis and enable the Police and Crime Commissioner to scrutinise the organisational and operational performance of Lancashire Constabulary. The Chief Constable provides an update at each scrutiny meeting on those areas identified as presenting the greatest risk to the successful delivery of the Police and Crime Plan.

In addition, the Commissioner meets with the Chief Constable to carry out a detailed overview of performance across the force area.

Partners have expressed concerns that the Constabulary is not dealing with volume crime and is focussed on more high risk matters. The Constabulary has not stopped dealing with volume crime. There has, however, been a shift in emphasis in that resources are directed towards risk in a far more effective manner. Rather than reacting to 'year on year' and year to date' performance data, The Commissioner has agreed with the Chief Constable that the Constabulary now examine data which highlight exception reporting and notable crime trends. This allows a more effective tasking process, where officers are able to deal with matters that 'really effect the community' rather than reacting reactively to localised crime spikes. This is a significant step forward. It provides more resilience in a reducing workforce and ensures front line staff are deployed to tackling clearly defined policing issues.

Work is currently ongoing in relation to an effective neighbourhoods initiative with the Constabulary to deliver targeted local policing in order to ensure best use of resources and public reassurance.

The Commissioner is extremely concerned that the cuts imposed on police spending are having an adverse impact on the ability of the Constabulary to respond proactively to community concerns.

Generally, performance is being sustained, although the Commissioner's Working Group identified a number of 'exception' reports relating to specific areas of crime. At the recent scrutiny meeting, held on 23rd December, the following items were considered in detail.

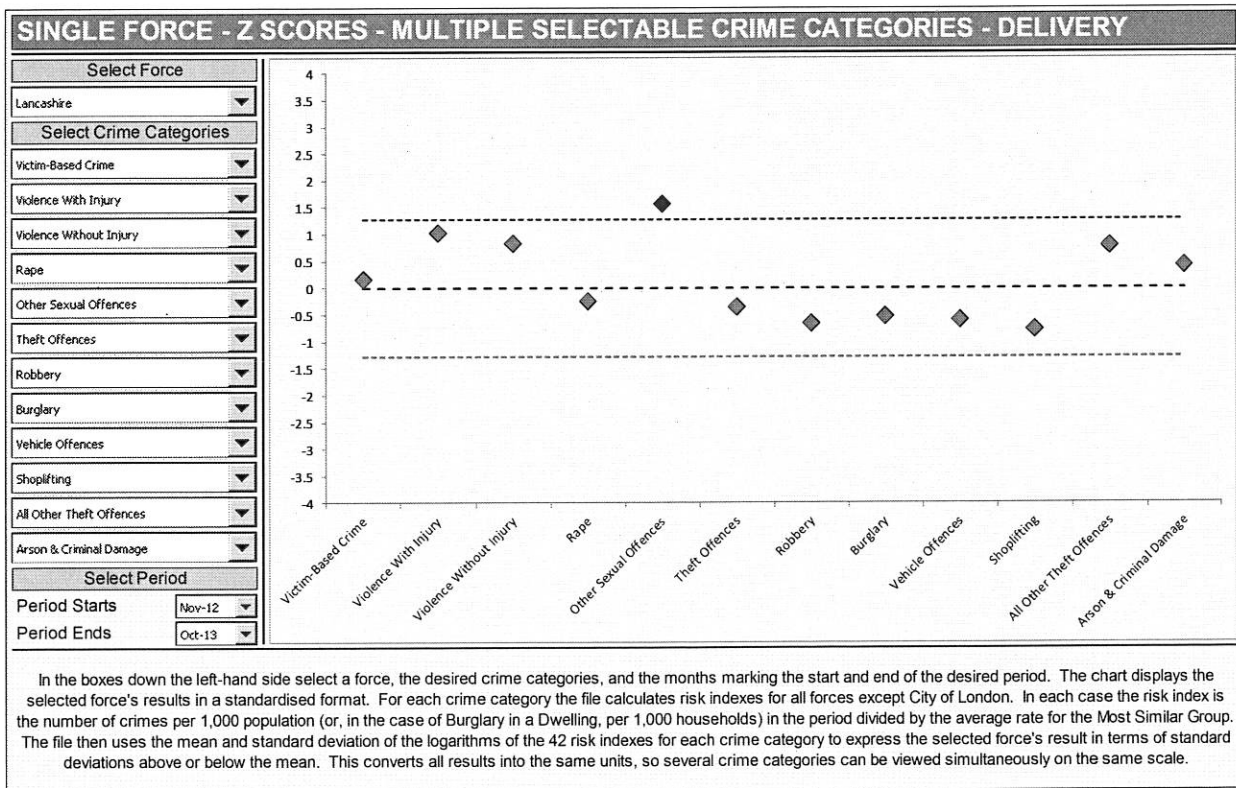
- a) Constabulary Performance
- b) Frontline Policing

- c) Protecting Vulnerable People
- d) Tackling Crime and Re-offending
- e) Strategic Policing Requirement
- f) Resources and Value for Money

The Commissioner asked the Chief Constable to account for his actions in relation to these crime types. The Commissioner was satisfied with the Constabulary's direction of travel and was confident that the Chief Constable provided a thorough briefing in relation to each area of concern.

The Commissioner has paid particular attention to areas where force performance in Lancashire appears to be significantly different from that in other similar forces, a measurement used as a comparator.

This table shows performance on a range of crime types. The chart compares the force's current 12 month ending position ending October 2013 with its most similar forces for crime per 1,000 population. Forces in the worst 10% are shown in red. The Police and Crime Commissioner noted at the scrutiny meeting in September that the force had a red marker for other sexual offences and was concerned that it was still the case for December. This was scrutinised by the Police and Crime Commissioner and a narrative is set out below. The Commissioner was also concerned about non domestic serious violent crime and again an explanation is set out below for the information of the panel.



There are a number of national cases which have increased the reporting levels especially of historic cases and this is to be welcomed. The Constabulary believes that the creation and development of the Multi Agency Safeguarding Hubs (MASH), the two Sex Offender Management Hubs at Darwen & Preston, managing over 1500 registered sex offenders across the county and consistency in all rape investigations which are now conducted from within public protection units will see an improved service to victims and more effective targeting of offenders. The Deputy Children's Commissioner has highlighted Lancashire as an area of best practice.

The Commissioner has also been concerned at the apparent increase in acquisitive crimes such as Domestic Burglary and vehicle crime. This was scrutinised as was the Constabulary's action plan for dealing with. These are both poverty and dependence driven and are often exacerbated due to poor security. The Constabulary have deployed a number of operations, community engagement and social media campaigns to address these issues. Further, in relation to Domestic Burglary the force is creating a burglary strategy from the outstanding best practice demonstrated over time and arising from Operation Julius during 2013/14 and will be focusing on securing prosecutions through a proactive investigation approach.

The Commissioner received a report into Non Domestic Serious Violent Crime (NDSVC). The nature of these offences can have life changing consequences for both the victim and the offender. They also have a significant impact on how safe communities feel and the wider confidence in Lancashire Constabulary. This is an area where alcohol has a significant impact

The Constabulary have been implementing an action plan (Operation Vanquish) with the following aims:

1. To reduce vulnerability and risk taking behaviour through early proactive intervention and ensure offenders are brought to justice.
2. Pursue offenders through effective targeting and intervention strategies, together with assessing the most appropriate referral outcome.
3. Prevent communities becoming a victim of NDSVC.

Communities have raised concern about Rural Crime and the Constabulary with the Commissioner has developed a strong community policing approach to rural crime resulting in a delivery plan with the following aims:-

1. Community Engagement
2. Target Hardening and Prevention
3. Wildlife Crime

Copies of the strategic scrutiny papers / reports are available on the Commissioner's website.

The Commissioner will continue to monitor performance in line with the agreed framework and in support of the delivery of his Police and Crime Plan and discuss any deviations with the Chief Constable.

WORKING WITH COMMUNITIES

The Commissioner toured Lancashire in January gaining views from local people about the precept decision visiting libraries, community centres, supermarkets and PACT meetings. In addition a 1400 strong telephone survey was undertaken supported by an online survey and a dedicated budget area on the website.

Research is ongoing which will provide the Commissioner with a clear understanding of the current victim service. The research brings together input from victims' data, criminal justice agencies, victim service providers, the Lancashire Criminal Justice Board, the police, the third sector and victims. A pan Lancashire consultation event is being held 30 January attended by Baroness Newlove for all agencies and victims involved in the research to date to feedback findings. This will allow the development of a detailed approach to co-commissioning victims services in Lancashire.

The OPCC has been pleased to work with the Safer Lancashire Partnership to support domestic abuse campaigns. December saw the launch of the 'Take the step make the call'

domestic abuse campaign. The OPCC worked with domestic abuse providers, victims and practitioners to develop the campaign. The campaign was welcomed by service providers and was supported by Blackburn Rovers football club as part of wider White Ribbon work with Blackburn with Darwen council.

Business crime research has now been completed which involved interviews and focus group work with over 400 business organisations across Lancashire. From the outcomes, a business crime strategy is being developed and the Constabulary is committed to work with business to meet their needs.

In November the Commissioner supported Lancashire's aspiration to become a White Ribbon county by standing alongside the Chief Constable, Blackburn with Darwen Borough Council and Lancashire County Council to sign the pledge.

In October a BME consultation event was held in Blackburn to discuss views and expectations on how BME communities want to work with the Commissioner regarding policing matters affecting BME communities and how we can engage in regular and ongoing dialogue with members of BME communities e.g. to scrutinise those areas of policing that impact upon them and to improve services. The event was well attended and agreement was reached about having a rolling programme of thematic summits which will enable local community representatives/representatives of community organisations to explore ways of improving trust and confidence about specific aspects of policing (Hate Crime, Stop and Search, Counter Terrorism and Child Sexual Exploitation). A first summit is being held in early March focusing on Religious Hate Crime.

Child Sexual Exploitation continues to be a concern and the OPCC took part in an awareness week across the County. Together with our partners the week saw a range of activities focusing on prevention, awareness, enforcement and community engagement carried out. Partnership buy in, into the communications and promotion of the week was high with over 30,000 campaign materials distributed across Lancashire. The campaign materials have been requested by over 11 forces, 3 councils and adopted by CrimeStoppers.

PCC Community Safety Fund 2013-2014

Appendix A

Home Office Allocation to Lancs PCC:			1,794,000.00
Blackburn with Darwen CSP fund		94,958.00	
Blackpool CSP fund		95,826.00	
LCC 12 area CSP fund:		581,476.00	
Transitional Analytical Provision	105,000.00		
MADE	15,000.00		
TIIG Data	17,509.00		
Communications	50,000.00		
C&YP Substance Misuse	134,300.00		
Early Intervention - DA & CSE	50,000.00		
Anti-Social Behaviour	50,000.00		
Allocation to Community Safety P'ships	120,000.00		
Unallocated funding	39,667.00		
YOT Funding			
YOT Triage Scheme		136,643.00	
Drugs Intervention Programme			
Lancashire DIP		364,084.00	
Blackpool DIP		143,000.00	
Blackburn DIP		90,000.00	
Domestic Abuse Work			
Blackburn with Darwen		51,315.00	
Blackpool		51,636.00	
Positive Futures / Positive Together			
Lancs Sports P'ship & Groundwork		108,000.00	
Inside Out @ Preston Prison		5,000.00	
MADE Data Resource		8,000.00	
Princes Trust - Get Started Project, Blackpool		20,000.00	
Female Custody Triage Pilot Scheme		3,000.00	
Sahara in Preston (DA Services)		20,000.00	
Preston & Chorley Street Pastors		10,000.00	
The Birchall Trust		11,000.00	
Total allocated fund		1,793,938.00	
Balance of Community Safety Fund			62.00
Community Safety & Partnership Funding			180,000.00
AVERT Female Custody Triage Scheme		30,000.00	
DHR Review Funding		75,000.00	
Total allocated fund		105,000.00	105,000.00
Balance of Community Safety & Partnership Funding			75,000.00

**COMMUNITY SAFETY & PARTNERSHIP FUNDING
PRIORITIES SUPPORTED**

APPENDIX B

AMOUNT:	WHO RECEIVED THE FUNDING:	PURPOSE:	PRIORITIES SUPPORTED:
£51,315.00	Blackburn with Darwen Community Safety Partnership	Support for Domestic Abuse services	Protecting Vulnerable People.
£51,636.00	Blackpool Community Safety Partnership	Support for Domestic Abuse services	Protecting Vulnerable People.
£108,000.00	Lancashire Sport Partnership and Groundwork	Support for Positive Futures programme – reducing number of young people entering the criminal justice system	Targeted initiatives to tackle crime and re-offending. Protecting Vulnerable People.
£5,000.00	Lancashire County Council – on behalf of partnership consortium	Inside Out Project in Preston Prison – reducing re-offending	Targeted initiatives to tackle crime and re-offending.
£94,958.00	Blackburn with Darwen Community Safety Partnership	Supporting Domestic Abuse services Supporting Anti-Social Behaviour services for high risk victims and prolific offenders Reducing Re-offending programmes including Revolution	Protecting Vulnerable People. Targeted initiatives to tackle crime and re-offending.
£95,826.00	BSafe Blackpool – Community Safety Partnership	Supporting Anti-Social Behaviour services for high risk victims and prolific offenders Support for crime reduction programme including Violent Crime and Reducing Crime	Targeted initiatives to tackle crime and re-offending. Targeted initiatives to tackle crime and re-offending.
£581,476.00	Lancashire Community Safety Strategy Group – supporting the district Community Safety Partnerships	Support for analytical and data sharing services and facilities Children and Young People's Substance Misuse service Support for Safer Lancashire Communications Group Support for Domestic Abuse and Child Sexual Exploitation services	Partnership working. Targeted initiatives to tackle crime and re-offending. Partnership working. Protecting Vulnerable People.
£136,643.00	Youth Offending Teams – Blackburn, Blackpool and Lancashire	YOT Triage Scheme – reducing the number of young people who enter the criminal justice system	Targeted initiatives to tackle crime and re-offending.
£90,000.00	Blackburn with Darwen Drug and Alcohol Action Team (DAAT)	Support for drug and alcohol treatment programmes to reduce crime and re-offending	Targeted initiatives to tackle crime and re-offending.
£143,000.00	Blackpool Drug and Alcohol Action Team (DAAT)	Support for drug and alcohol treatment programmes to reduce crime and re-offending	Targeted initiatives to tackle crime and re-offending.

£364,000.00	Lancashire Drug and Alcohol Action Team (DAAT)	Support for drug and alcohol treatment programmes to reduce crime and re-offending	Targeted initiatives to tackle crime and re-offending.
£8,000.00	Lancashire Community Safety Team	Support for analytical and data sharing services and facilities	Partnership Working.
£20,000.00	The Prince's Trust	Get Started Programme in Blackpool. Providing support for young people / adults who are either involved in or at risk of involvement in criminal activity	Targeted initiatives to tackle crime and re-offending.
£3,000.00	AVERT Female Custody Triage	Pilot scheme in Blackburn providing support for female offenders to address vulnerabilities and reduce re-offending	Targeted initiatives to tackle crime and re-offending. Protecting Vulnerable People.
£20,000.00	Sahara in Preston	Domestic Abuse services targeted at the BME community addressing specific cultural needs and concerns	Protecting Vulnerable People.
£10,000.00	Street Pastors Chorley & Preston)	Support for vulnerable people primarily in town centres and supporting local policing working in the night time economy.	Targeted initiatives to tackle crime and re-offending. Protecting Vulnerable People. Supporting frontline policing.
£11,000.00	The Birchall Trust	Providing services to victims of rape and sexual assault	Protecting Vulnerable People.
£30,000.00	AVERT Female Custody Triage	Pilot scheme in Blackburn providing support for female offenders to address vulnerabilities and reduce re-offending	Targeted initiatives to tackle crime and re-offending. Protecting Vulnerable People.
£75,000.00	Domestic Homicide Review Fund	Establish a fund to support the delivery of quality DHRs across the force area	Partnership Working. Protecting Vulnerable People.

FYLDE COMMUNITY SAFETY PARTNERSHIP

Amount:	Project:	Purpose:	Priority Supported:
£9,289.00	SAVE Project	Domestic abuse education in Fylde schools and peer support	Protect Vulnerable People - Domestic Abuse
£711.00	Neighbourhood Watch Open Day	Support local neighbourhood watch schemes and provide 2000 folders containing crime prevention advice and materials and details of relevant local agencies	Promote Targeted Initiative to Tackle Crime & Re-offending

HYNDBURN COMMUNITY SAFETY PARTNERSHIP

Amount:	Project:	Purpose:	Priority Supported:
£4,900.00	Community Alcohol Network and CANSafe Operations	Support for local work to tackle young people's access to alcohol, binge and risky drinking and alcohol related anti-social behaviour	Promote Targeted Initiative to Tackle Crime & Re-offending Protect Vulnerable People
£750.00	Nightsafe Haven	A partnership initiative to provide a 'one stop shop' for those experiencing	Protect Vulnerable People

		difficulties on a night out in Accrington through the provision of St John's Ambulance staff, rest and recuperation area, free water, foil blankets and safe disposable footwear.	
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WEST LANCASHIRE COMMUNITY SAFETY PARTNERSHIP

Amount:	Project:	Purpose:	Priority Supported:
£2,000.00	Brightsparx (including Halloween & Mischief Action)	Support for local initiatives to tackle a seasonal increase in anti-social behaviour, criminal damage and arson	Promote Targeted Initiative to Tackle Crime & Re-offending
£5,000.00	Community Action and Engagement Events	Supporting a range of community based activities to reduce anti-social behaviour and criminal damage, build community confidence and reduce the fear of crime. Providing opportunities to raise the profile of organisations dealing with issues such as domestic abuse and drug and alcohol services	Promote Targeted Initiative to Tackle Crime & Re-offending Protect Vulnerable People

CHORLEY & SOUTH RIBBLE COMMUNITY SAFETY PARTNERSHIP

Amount:	Project:	Purpose:	Priority Supported:
£10,000.00	Offender Housing Initiative	Provide funding and resources to support offenders into housing – one of the pathways to reducing re-offending	Promote Targeted Initiative to Tackle Crime & Re-offending

CHORLEY & SOUTH RIBBLE, WEST LANCASHIRE AND PRESTON COMMUNITY SAFETY PARTNERSHIPS

£18,000.00	Domestic Abuse Perpetrator Programme	Support a programme of 1-2-1 sessions for up to 30 Domestic Abuse perpetrators to reduce the likelihood of re-offending.	Promote Targeted Initiative to Tackle Crime & Re-offending Protect Vulnerable People
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LANCASTER COMMUNITY SAFETY PARTNERSHIP

Amount:	Project:	Purpose:	Priority Supported:
£3,000.00	Safe Nights Out	Project to tackle alcohol, ASB and drug related issues in Lancaster's night time economy.	Promote Targeted Initiative to Tackle Crime & Re-offending. Protect Vulnerable People.
£3,300.00	Weekend Waste Management	Supporting a Fire & Rescue project to reduce Deliberately Secondary Fires in Lancaster	Promote Targeted Initiative to Tackle Crime & Re-offending.

PENDLE COMMUNITY SAFETY PARTNERSHIP

Amount:	Project:	Purpose:	Priority Supported:
£4,000.00	Mediation Services	Mediation Service that assists in resolving ASB issues and disputes between neighbours.	Promote Targeted Initiative to Tackle Crime & Re-offending. Protect Vulnerable People.

WYRE COMMUNITY SAFETY PARTNERSHIP

Amount:	Project:	Purpose:	Priority Supported:
£10,000.00	Working Together with Families	The Working Together with Families programme is supported by LCC. This will support additional work targeted at families either with a Revolution nominal or women out on licence.	Promote Targeted Initiative to Tackle Crime & Re-offending. Protect Vulnerable People.